NOTICE OF INTENT

BOARD OF ELEMENTARY AND SECONDARY EDUCATION

Governance and Processess (LAC 28: CXXXIX.515, 2103, 2501, 4001, and 4003)

In accordance with the provisions of R.S. 17:6(A)(10) and the Administrative Procedure Act (APA), R.S. 49:953(B)(1) et seq., the Board of Elementary and Secondary Education proposes to amend LAC 28: CXXXIX in *Bulletin 126 – Charter Schools*. The aforementioned change modifies the application process to reduce duplicative efforts, requires charter board governance training, reduces from seven to four years the time in which business professional qualifications must be obtained, further outlines autonomy, and includes items regarding display of the national motto and completion of numeracy skills coursework in compliance with state laws.

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EDUCATION

Part CXXXIX. Bulletin 126—Charter Schools

Chapter 5. Application and Approval Process for BESE-Authorized Charter Schools

§515. Application Components for BESE-Authorized Charter Schools

 $A_{-}D_{-}2$.

- 3. admission requirements, if any, that are consistent with the school's role, scope, and mission may be established in accordance with that permitted in R.S. 17:3991 and this bulletin;
 - 4. 7. ...
 - 8. evidence of community engagement throughout the development of the charter application;
 - 9. ...
 - 10. 12. Repealed
- 13. evidence that the curriculum meets Louisiana grade progression and ultimately graduation requirements and sets students up to master Louisiana state standards;
- 14. the school's plans for identifying and successfully serving students with disabilities, English language learners, students who are academically behind, and gifted and talented students, as applicable, in order to comply with applicable laws and regulations;
- 15. school rules, regulations, and disciplinary practices consistent with the requirements of R.S. 17:252 and that provides adequate due process;
 - 16.-20. Repealed.
 - 21. ...
 - 22. 25. Repealed.
 - 26. ..
- 27. explanations of any partnerships or contractual relationships central to the school's operations or mission, particularly education service providers;
 - 28. ..
 - 29. procedures for parents and staff to file complaints and for the charter to respond;
 - 30. Repealed.
 - 31. 34. ...
 - 35. 36. Repealed.
 - 37. ...
 - 38. 40. Repealed.
 - 41. ...
 - 42. 46. Repealed.
 - 47. 49. ...
 - 50. 51. Repealed.
 - 52. ...
 - 53. 54. Repealed.

E. - H.13

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10), 17:3981, and 17:3991.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 34:1362 (July 2008), amended LR 37:869 (March 2011), LR 37:2383 (August 2011), LR 38:38 (January 2012), LR 38:750 (March 2012), repromulgated LR 38:1392 (June 2012), amended LR 38:1583 (July 2012), LR 38:3118 (December 2012), LR 39:1432 (June 2013), LR 43:2477 (December 2017), LR 44:233 (February 2018), LR 44:2130 (December 2018), LR 47:572 (May 2021), LR 50:

Chapter 21. Charter School Governance §2103. Board Member Responsibilities

 $A_{\cdot} - G_{\cdot}$

H. Beginning August 1, 2024, each president of a BESE-authorized charter board shall participate in at least one hour of board governance, special education, and financial management training coordinated by LDOE within one year of assuming the role of board president.

I. Beginning June 1, 2025, each new member of the board of directors of a BESE-authorized charter operator shall participate in at least one hour of board governance, special education, and financial management training coordinated by LDOE within one year of appointment to the board.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10) and R.S. 17:3981.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 34:1370 (July 2008), amended LR 37:874 (March 2011), LR 50:

Chapter 25. Charter School Fiscal Responsibilities

§2501. Qualified and Competent Business Professional

D. All qualified and competent business professionals must acquire Certified Louisiana School Business Administrator (CLSBA) certification or Certified Louisiana Charter School Business Administrator (CLCSBA) certification by the Louisiana Association of School Business Officials (LASBO) within four years of the first date of hire as a qualified and competent business professional by any BESE-authorized charter school and maintain certification while employed as a qualified and competent business professional. A Louisiana CPA license may be substituted for the CLSBA certification. The CPA license must remain in active status while employed as a qualified and competent business professional.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10) and R.S. 17:3981.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 34:1372 (July 2008), amended LR 38:3120 (December 2012), LR 39:1437 (June 2013), LR 39:3068 (November 2013), LR 44:241 (February 2018), LR 50:

Chapter 40. Charter School Autonomy

§4001. Applicability of State and Local Rules and Regulations

- B. Unless otherwise mutually agreed upon by a charter school and authorizer, the charter school shall have complete autonomy over school operation in compliance with all applicable federal, state, and local laws and regulations. Unless otherwise stated in the charter contract, areas of school autonomy shall include but not be limited to the following:
 - 1. School programming, instruction, curriculum, materials, texts, calendars, and schedules;
- 2. Personnel, employment, salaries and benefits, educator certification and evaluation, performance management, participation in retirement planning and collective bargaining;
 - Budgeting, purchasing, procurement, contracts, food service, and management of transportation.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10) and R.S. 17:3996.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 44:246 (February 2018), LR 50:

§4003. Applicability of State Laws

A. - A.48.

- 49. display of the national motto in each classroom in each school under its jurisdiction, R.S. 17:262;
- 50. completion of approved numeracy skills course in accordance with LAC 28:CXV.511, R.S. 17:24.13;

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10) and R.S. 17:3996.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 44:246 (February 2018), amended LR 48:1269 (May 2022), LR 50: ___ (January 2024), LR 50:

COMPARISON DOCUMENT

TITLE 28

EDUCATION

Part CXXXIX. Bulletin 746—Louisiana Standards for State Certification of School Personnel Chapter 5. Application and Approval Process for BESE-Authorized Charter Schools

§515. Application Components for BESE-Authorized Charter Schools

A. - D.2.

3. admission requirements, if any, that are consistent with the school's role, scope, and mission may be established in accordance with that permitted in charter school law R.S. 17:3991 and this bulletin;

8. evidence of community engagement throughout the development of the charter application and the mechanisms by which community stakeholders will be engaged in decision making processes throughout the proposed charter term;

10. - 12. Repealed

- 13. evidence that the curriculum meets Louisiana grade progression and ultimately graduation requirements and sets students up to master Louisiana state standards; a description of the school's instructional design, including the type of learning environment (such as classroom based or independent study), class size and structure, curriculum overview, and teaching methods, and how the program will meet the needs of students from diverse backgrounds, circumstances, and ability levels;
- 14. the school's plans for identifying and successfully serving students with disabilities, English language learners, students who are academically behind, and gifted and talented students, as applicable, in order to comply with applicable laws and regulations;
- 15. school rules, regulations, and disciplinary practices consistent with the requirements of R.S. 17:252 and that provides adequate due process the school's plan for using internal and external assessments to measure and report student progress and a description of how such assessments align with state standards;

16. - 20. Repealed.

21. ...

```
27. explanations of any partnerships or contractual relationships central to the school's operations or mission, particularly
education service providers;
    29. procedures for parents and staff to file complaints and for the charter to respond policies, programs, and practices to ensure
parental involvement and procedures to respond to parental complaints;
    30. Repealed.
    31. - 34. ...
    35. - 36. Repealed.
    37. ...
    38. - 40. Repealed.
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41. ...

42. - 46. Repealed.

22.-25. Repealed.

47. – 49. ...

50.-51. Repealed.

52. ...

53. - 54. Repealed.

E. - H.13

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10), 17:3981, and 17:3991.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 34:1362 (July 2008), amended LR 37:869 (March 2011), LR 37:2383 (August 2011), LR 38:38 (January 2012), LR 38:750 (March 2012), repromulgated LR 38:1392 (June 2012), amended LR 38:1583 (July 2012), LR 38:3118 (December 2012), LR 39:1432 (June 2013), LR 43:2477 (December 2017), LR 44:233 (February 2018), LR 44:2130 (December 2018), LR 47:572 (May 2021), LR 50:

Chapter 21. Charter School Governance

§2103. Board Member Responsibilities

 $A_{\cdot} - G_{\cdot}$

- H. Beginning August 1, 2024, each president of a BESE-authorized charter board shall participate in at least one hour of board governance, special education, and financial management training coordinated by LDOE within one year of assuming the role of board president.
- Beginning June 1, 2025, each new member of the board of directors of a BESE-authorized charter operator shall participate in at least one hour of board governance, special education, and financial management training coordinated by LDOE within one year of appointment to the board.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10) and R.S. 17:3981.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 34:1370 (July 2008), amended LR 37:874 (March 2011), LR 50:

Chapter 25. Charter School Fiscal Responsibilities

§2501. Qualified and Competent Business Professional

D. All qualified and competent business professionals must acquire Certified Louisiana School Business Administrator (CLSBA) certification or Certified Louisiana Charter School Business Administrator (CLCSBA) certification by the Louisiana Association of School Business Officials (LASBO) within seven four years of the first date of hire as a qualified and competent business professional by any BESE-authorized charter school and maintain certification while employed as a qualified and competent business professional. A Louisiana CPA license may be substituted for the CLSBA certification. The CPA license must remain in active status while employed as a qualified and competent business professional.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10) and R.S. 17:3981.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 34:1372 (July 2008), amended LR 38:3120 (December 2012), LR 39:1437 (June 2013), LR 39:3068 (November 2013), LR 44:241 (February 2018), LR 50:

Chapter 40. Charter School Autonomy

§4001. Applicability of State and Local Rules and Regulations

A - A 16

- Unless otherwise mutually agreed upon by a charter school and authorizer, the charter school shall have complete autonomy over school operation in compliance with all applicable federal, state, and local laws and regulations. Unless otherwise stated in the charter contract, areas of school autonomy shall include but not be limited to the following:
 - School programming, instruction, curriculum, materials, texts, calendars, and schedules;
- Personnel, employment, salaries and benefits, educator certification and evaluation, performance management, participation in retirement planning and collective bargaining;
 - Budgeting, purchasing, procurement, contracts, food service, and management of transportation.

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10) and R.S. 17:3996.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 44:246 (February 2018), LR 50:

§4003. Applicability of State Laws

A. - A.48.

- 49. display of the national motto in each classroom in each school under its jurisdiction, R.S. 17:262;
- 50. completion of approved numeracy skills course in accordance with LAC 28:CXV.511, R.S. 17:24.13;
- 51. dyslexia screening and reporting, R.S. 17:392.11;

AUTHORITY NOTE: Promulgated in accordance with R.S. 17:6(A)(10) and R.S. 17:3996.

HISTORICAL NOTE: Promulgated by the Board of Elementary and Secondary Education in LR 44:246 (February 2018),

amended LR 48:1269 (May 2022), LR 50: ___ (January 2024), LR 50:

BOARD OF ELEMENTARY AND SECONDARY EDUCATION FAMILY IMPACT STATEMENT (LA R.S. 49:953 and 972)

Person Preparing Statement:

Ashley Townsend

Phone:

225-342-3446

Division:

Governmental, Administrative, and Public Affairs

Rule Title:

Part CXXXIX. Bulletin 126—Charter Schools (LAC 28:CXXXIX.515, 2103, 2501, 4001, and

4003)

In accordance with Section 953 and 974 of Title 49 of the Louisiana Revised Statutes, there is hereby submitted a Family Impact Statement on the rule proposed for adoption, repeal or amendment. All Family Impact Statements shall be kept on file in the State Board Office which has adopted, amended, or repealed a rule in accordance with the applicable provisions of the law relating to public records.

PLEASE RESPOND (YES, NO, OR LACKS SUFFICIENT INFORMATION TO DETERMINE) TO THE FOLLOWING:

- 1. Will the proposed Rule affect the stability of the family?
- Will the proposed Rule affect the authority and rights of parents regarding the education and supervision of their children?

 No
- 3. Will the proposed Rule affect the functioning of the family? No
- 4. Will the proposed Rule affect family earnings and family budget?
- 5. Will the proposed Rule affect the behavior and personal responsibility of children?
- 6. Is the family or local government able to perform the function as contained in the proposed Rule? Yes

Signature of Contact Person: Alley Volumend

Date Submitted: 1/19/2024

POVERTY IMPACT STATEMENT (LA R.S. 49:973)

Person Pr	eparing Statement:	Ashley Townsend		_			
Phone: _	225-342-3446						
Division:	Governmental, Adr	ninistrative, and Public A	ffairs				
Rule Titl	Part CXXXIX Bullet	n 126 _ Charter Schools (I	AC 28·CXXXIX	515 2103	2501	4001	and 4003

Rule Title: Part CXXXIX. Bulletin 126—Charter Schools (LAC 28:CXXXIX. 515, 2103, 2501, 4001, and 4003)

In accordance with Section 973 of Title 49 of the Louisiana Revised Statutes, there is hereby submitted a Poverty Impact Statement on the rule proposed for adoption, amendment, or repeal. All Poverty Impact Statements shall be in writing and kept on file in the state agency which has adopted, amended, or repealed a rule in accordance with the applicable provisions of the law relating to public records. For the purposes of this Section, the word "poverty" means living at or below one hundred percent of the federal poverty line.

PLEASE RESPOND (YES, NO, OR LACKS SUFFICIENT INFORMATION TO DETERMINE) TO THE FOLLOWING:

- 1. Will the proposed Rule affect the household income, assets, and financial authority? No
- 2. Will the proposed Rule affect early childhood development and preschool through postsecondary education development? No
- 3. Will the proposed Rule affect employment and workforce development?

No

4. Will the proposed Rule affect taxes and tax credits? No

5. Will the proposed Rule affect child and dependent care, housing, health care, nutrition, transportation, and utilities assistance? No

Signature of Contact Person: Shly Soursend

Date Submitted: 1/19/2024

Small Business Statement

The impact of the proposed Rule on small businesses as defined in the Regulatory Flexibility Act has been considered. It is estimated that the proposed action is not expected to have a significant adverse impact on small businesses. The agency, consistent with health, safety, environmental and economic welfare factors has considered and, where possible, utilized regulatory methods in the drafting of the proposed rule that will accomplish the objectives of applicable statutes while minimizing the adverse impact of the proposed rule on small businesses.

Provider Impact Statement

The proposed Rule should not have any known or foreseeable impact on providers as defined by HCR 170 of 2014 Regular Legislative Session. In particular, there should be no known or foreseeable effect on:

- 1. the effect on the staffing level requirements or qualifications required to provide the same level of service;
- 2. the total direct and indirect effect on the cost to the providers to provide the same level of service; or
- 3. the overall effect on the ability of the provider to provide the same level of service.

Public Comments

Interested persons may submit written comments via the U.S. Mail until noon, March 11, 2024, to Shan N. Davis, Executive Director, Board of Elementary and Secondary Education, Box 94064, Capitol Station, Baton Rouge, LA 70804-9064. Written comments may also be hand delivered to Shan Davis, Executive Director, Board of Elementary and Secondary Education, Suite 5-190, 1201 North Third Street, Baton Rouge, LA 70802 and must be date stamped by the BESE office on the date received. Public comments must be dated and include the original signature of the person submitting the comments.

FISCAL AND ECONOMIC IMPACT STATEMENT FOR ADMINISTRATIVE RULES

Person

Preparing Statement:

Ashley Townsend

Dept.:

LA Department of Education

Board of Elementary &

Secondary Education

Phone:

225-342-3446

Office:

Governmental, Admin., and Public Affairs

Return

Rule

Address:

P.O. Box 94064 Baton Rouge, LA

Title:

Part CXXXIX. Bulletin 126—

Charter Schools (LAC 28:CXXXIX.515, 2103, 2501,

4001, and 4003)

Date Rule

Takes Effect: Upon final adoption by BESE

SUMMARY

In accordance with Section 961 of Title 49 of the Louisiana Revised Statutes, there is hereby submitted a fiscal and economic impact statement on the rule proposed for adoption, repeal or amendment. THE FOLLOWING STATEMENTS SUMMARIZE ATTACHED WORKSHEETS, I THROUGH IV AND WILL BE PUBLISHED IN THE LOUISIANA REGISTER WITH THE PROPOSED AGENCY RULE.

ESTIMATED IMPLEMENTATION COSTS (SAVINGS) TO STATE OR LOCAL GOVERNMENTAL UNITS (Summary)

There are no anticipated implementation costs or savings to state or local governmental units due to the proposed rule change. The change modifies the charter school application process for increased efficiency, requires charter board governance training coordinated by the Louisiana Department of Education (LDOE), modifies the timeline for completion of business professional qualifications, and addresses autonomy and applicability of state laws.

II. ESTIMATED EFFECT ON REVENUE COLLECTIONS OF STATE OR LOCAL GOVERNMENTAL UNITS (Summary)

The proposed rule change will not have an effect on revenue collections of state or local governmental units.

III. ESTIMATED COSTS AND/OR ECONOMIC BENEFITS TO DIRECTLY AFFECTED PERSONS, SMALL BUSINESSES, OR NON-GOVERNMENTAL GROUPS (Summary)

There are no anticipated costs and/or economic benefits to directly affected persons, small businesses, or nongovernmental groups. The governance training coordinated by LDOE will be offered at no charge to charter board members, although other options for completion of the training may be available for a cost.

IV. ESTIMATED EFFECT ON COMPETITION AND EMPLOYMENT (Summary)

There are no anticipated impacts on competition and employment as a result of the proposed rule change.

Signature of Agency Head or Designee

WY, Deputy Fiscal Officer Legislative Fiscal Officer or Designed

Beth Scioneaux, Deputy Superintendent for Management and Finance

Typed Name & Title of Agency Head or Designee

Date of Signature

FISCAL AND ECONOMIC IMPACT STATEMENT FOR ADMINISTRATIVE RULES

The following information is required in order to assist the Legislative Fiscal Office in its review of the fiscal and economic impact statement and to assist the appropriate legislative oversight subcommittee in its deliberation on the proposed rule.

A. Provide a brief summary of the content of the rule (if proposed for adoption, or repeal) or a brief summary of the change in the rule (if proposed for amendment). Attach a copy of the notice of intent and a copy of the rule proposed for initial adoption or repeal (or, in the case of a rule change, copies of both the current and proposed rules with amended portions indicated).

The proposed rule change modifies the charter school application process for increased efficiency, requires charter board governance training coordinated by LDOE, modifies the timeline for completion of business professional qualifications, and addresses autonomy and applicability of state laws.

B. Summarize the circumstances, which require this action. If the Action is required by federal regulation, attach a copy of the applicable regulation.

Communication and feedback from charter school stakeholders revealed that a number of items in the charter school application were either duplicative or were more appropriately addressed during the pre-opening phase of the charter school process. Further, the 2023 Regular Legislative Session enacted Act 264 that requires the display of the national motto in public school classrooms and Act 347 that requires foundational numeracy skills training. These are being added to the list of applicable state statutes.

C.	Compliance wi	th Act 11 o	f the 1986	First Extrao	rdinary S	Session

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(1) Will the proposed rule change result in any increase in the expenditure of funds? If so, specify amount and source of funding.
No.
(2) If the answer to (1) above is yes, has the Legislature specifically appropriated the funds necessary for the associated expenditure increase?
(a) Yes. If yes, attach documentation.
(b) NO. If no, provide justification as to why this rule change should be published at thit time

FISCAL AND ECONOMIC IMPACT STATEMENT WORKSHEET

I. A. COSTS OR SAVINGS TO STATE AGENCIES RESULTING FROM THE ACTION PROPOSED

1. What is the anticipated increase (decrease) in costs to implement the proposed action?

There is no anticipated effect on the costs or savings to state agencies as a result of the proposed rule change.

COSTS	FY 24	FY 25	FY 26	
Personal Services	0	0	0	
Operating Expenses	0	0	0	
Professional Services	0	0	0	
Other Charges	0	0	0	
Equipment	0	0	0	
Major Repairs & Constr.	0	0	0	
TOTAL	0	0	0	
POSITIONS (#)	0	0	0	

Provide a narrative explanation of the costs or savings shown in "A. 1.", including the increase or reduction
in workload or additional paperwork (number of new forms, additional documentation, etc.) anticipated as
a result of the implementation of the proposed action. Describe all data, assumptions, and methods used in
calculating these costs.

Not applicable.

3. Sources of funding for implementing the proposed rule or rule change.

Not applicable.

SOURCE	FY 24	FY 25	FY 26	
State General Fund	0	0	0	
Agency Self-Generated	0	0	0	
Dedicated	0	0	0	
Federal Funds	0	0	0	
Other (Specify)	. 0	0	0	
TOTAL	0	0	0	

4. Does your agency currently have sufficient funds to implement the proposed action? If not, how and when do you anticipate obtaining such funds?

Not applicable.

B. COST OR SAVINGS TO LOCAL GOVERNMENTAL UNITS RESULTING FROM THE ACTION PROPOSED.

 Provide an estimate of the anticipated impact of the proposed action on local governmental units, including adjustments in workload and paperwork requirements. Describe all data, assumptions and methods used in calculating this impact.

There is no anticipated impact to local governmental units as a result of the proposed rule change.

Indicate the sources of funding of the local governmental unit, which will be affected by these costs or savings.

Not applicable.

II. EFFECT ON REVENUE COLLECTIONS OF STATE AND LOCAL GOVERNMENTAL UNITS

A. What increase (decrease) in revenues can be anticipated from the proposed action?

There is no anticipated effect on revenue collections of state and local governmental units as a result of the proposed rule change.

REVENUE INCREASE/DECREASE	FY 24	FY 25	FY 26	
State General Fund	0	0	0	
Agency Self-Generated	0	0	0	
Dedicated Funds*	0	0	0	
Federal Funds	0	0	0	
Local Funds	0	0	0	
TOTAL	0	0	0	

*Specify the particular fund being impacted.

B. Provide a narrative explanation of each increase or decrease in revenues shown in "A." Describe all data, assumptions, and methods used in calculating these increases or decreases.

Not applicable.

III. COSTS AND/OR ECONOMIC BENEFITS TO DIRECTLY AFFECTED PERSONS, SMALL BUSINESSES, OR NONGOVERNMENTAL GROUPS

A. What persons, small businesses, or non-governmental groups would be directly affected by the proposed action? For each, provide an estimate and a narrative description of any effect on costs, including workload adjustments and additional paperwork (number of new forms, additional documentation, etc.), they may have to incur as a result of the proposed action.

There are no anticipated costs and/or economic benefits to directly affected persons, small businesses, or nongovernmental groups. The governance training coordinated by LDOE will be offered at no charge to charter board members, although other options for completion of the training may be available for a cost.

B. Also provide an estimate and a narrative description of any impact on receipts and/or income resulting from this rule or rule change to these groups.

Not applicable.

IV. EFFECTS ON COMPETITION AND EMPLOYMENT

Identify and provide estimates of the impact of the proposed action on competition and employment in the public and private sectors. Include a summary of any data, assumptions and methods used in making these estimates.

There is no anticipated impact on competition and employment as a result of the proposed rule change.